

**Lessons Learned for Utility Disaster
Preparedness**

**New Jersey Water Environment Annual
Conference**

May 14, 2013

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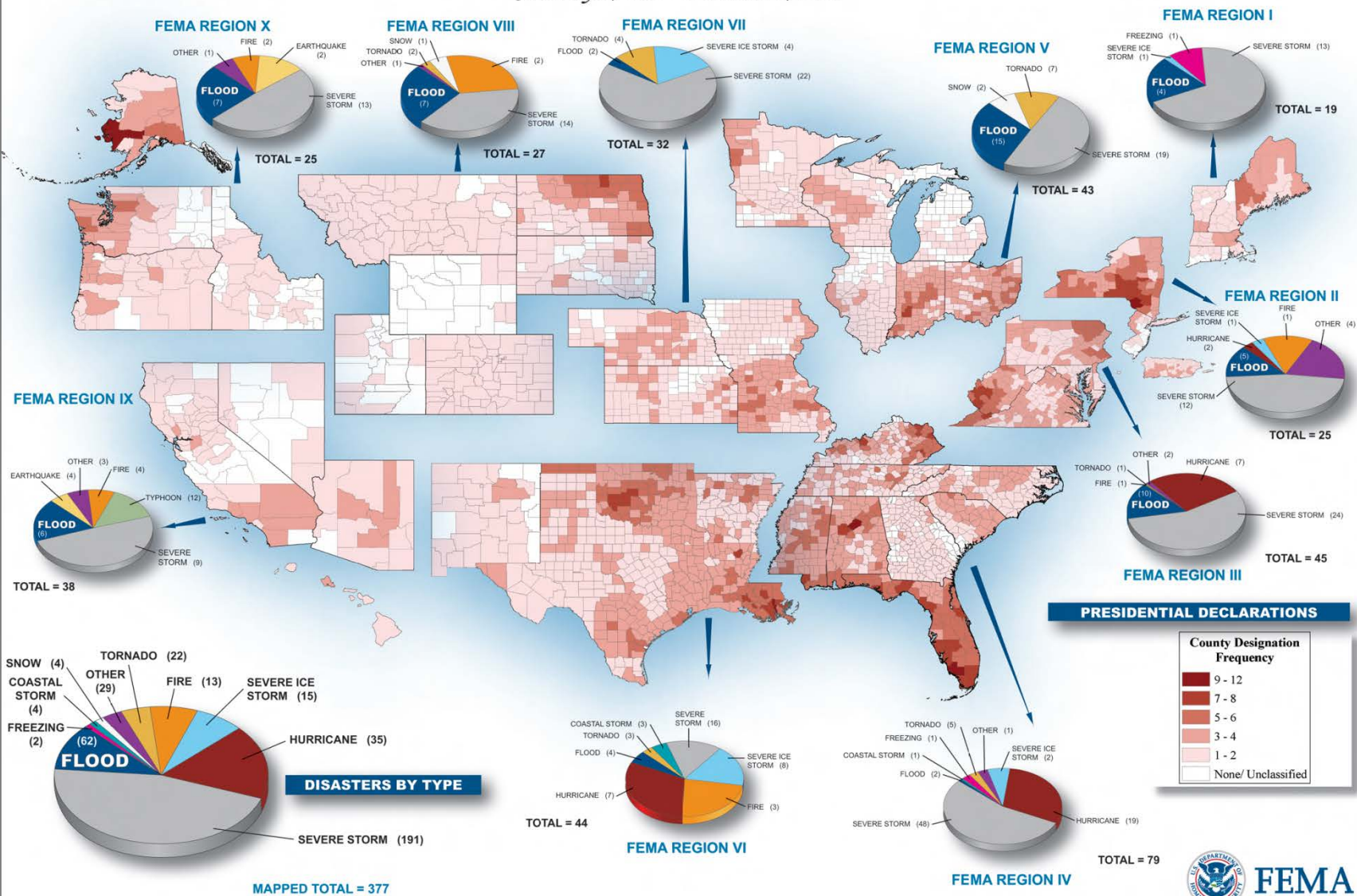
Chris Munson, P.E. (CDM Smith)

Presentation Outline

- ◆ **Common Disaster Impacts – Flood/Power Loss**
- ◆ **Hurricane Isaac – Tale of Two Municipalities**
- ◆ **Plant/Pumping Recommendations**
- ◆ **The Plant Replacement Question**
- ◆ **Reinforcement of Good Practices**
- ◆ **Procurement of Emergency Services
Pre-Disaster**
- ◆ **Knowledge of Funding Constraints**
- ◆ **Questions**

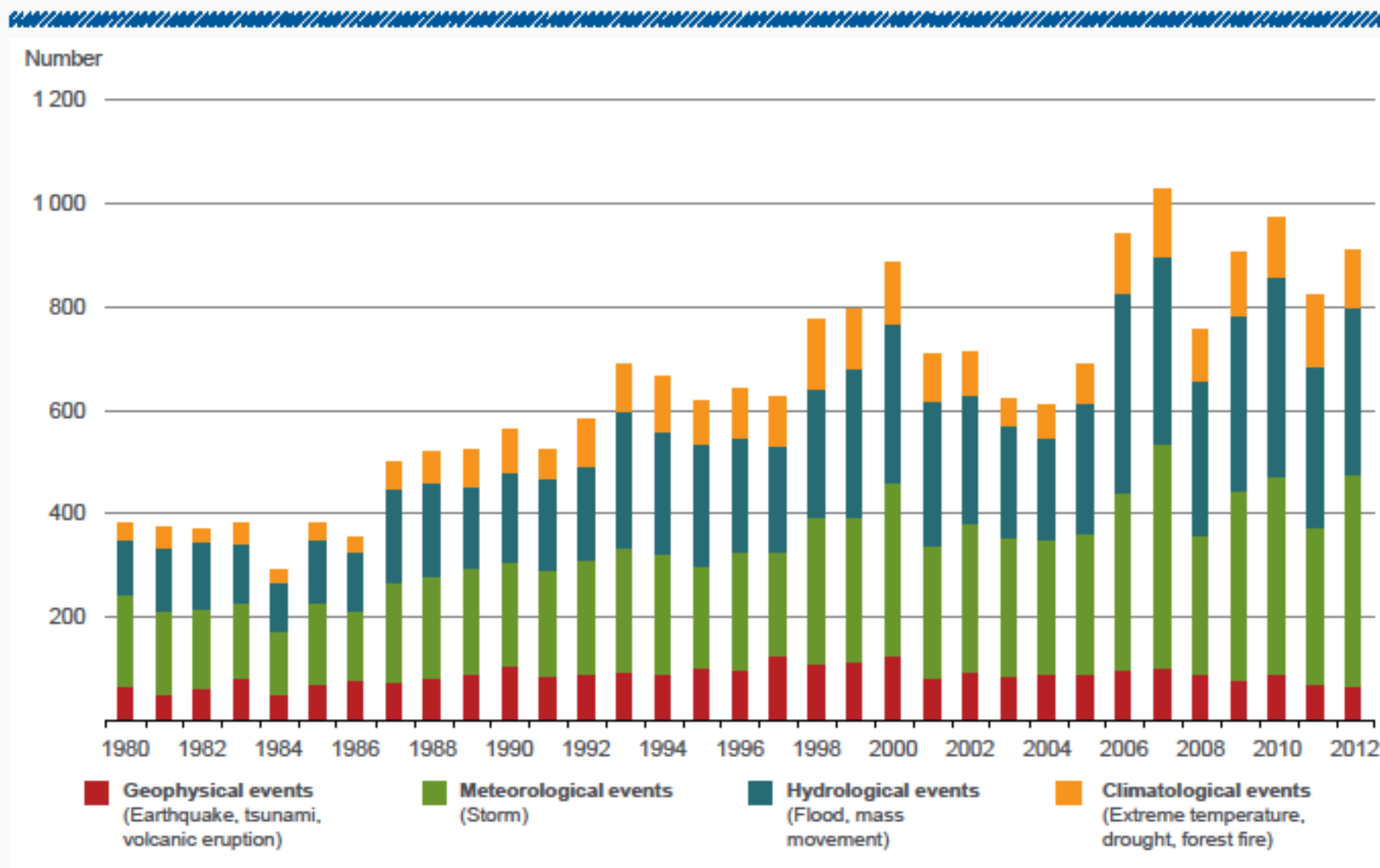
PRESIDENTIAL DISASTER DECLARATIONS

January 3, 2000 to March 3, 2007



Natural catastrophes worldwide 1980 – 2012

Number of events



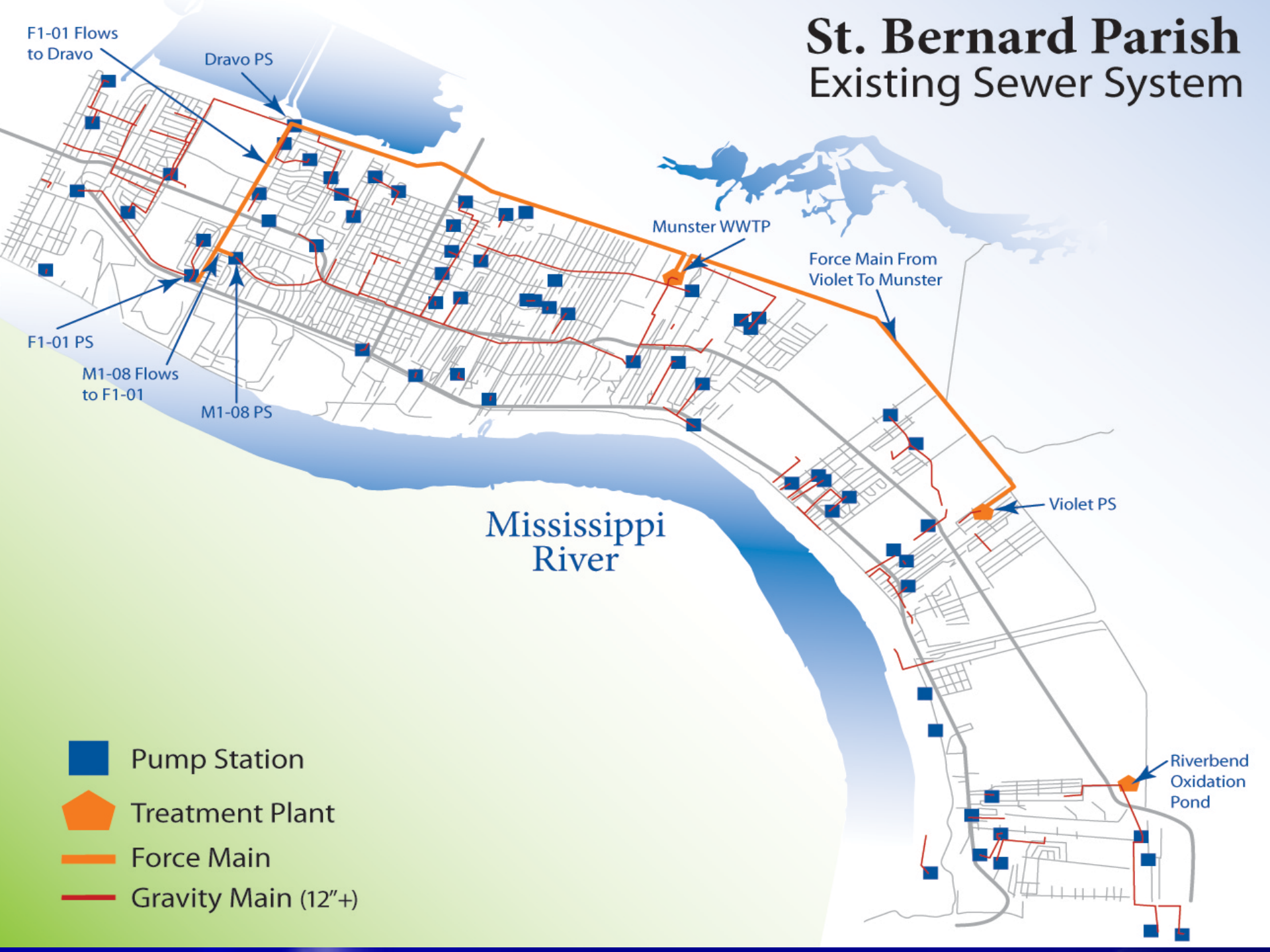
Common Storm Impacts – Flood/Power Loss

- ◆ **Flood/Storm Surge Impacts**
 - ◆ **Treatment Impacts**
 - ◆ **Solids Removal**
 - ◆ **Disinfection**
 - ◆ **Pumping**
 - ◆ **Pump Station/Transmission Impacts**
- ◆ **100 year Design Flood Levels Exceeded**
- ◆ **Power Loss Impacts**
 - ◆ **Loss of Pumping Capabilities**
 - ◆ **Loss of Treatment**

Hurricane Isaac – Tale of Two Municipalities

- ◆ **Slow Moving Category 1**
- ◆ **Limited Evacuation for 1.1 million**
- ◆ **Wide-spread Extended Power Loss for Region**

St. Bernard Parish Existing Sewer System



F1-01 Flows to Dravo

Dravo PS

Munster WWTP

Force Main From Violet To Munster

F1-01 PS





M1-08 Flows to F1-01

M1-08 PS

Mississippi River

Violet PS

Riverbend Oxidation Pond

-  Pump Station
-  Treatment Plant
-  Force Main
-  Gravity Main (12" +)

Hurricane Isaac – St. Bernard Parish

- ◆ **All major pump stations – emergency power and minimum 3 days of fuel**
- ◆ **Major WWTP – emergency power and 7 days of fuel**
- ◆ **75% power loss throughout the Parish for 3 days**

Hurricane Isaac – St. Bernard Parish

- ◆ **WWTP continued operation flows during peak of storm**
- ◆ **Treating peak flows 3 times average daily**
- ◆ **Reduced system overflows and home backups**
- ◆ **Reduced emergency expenses**
- ◆ **Facilitated a positive response to LDEQ**

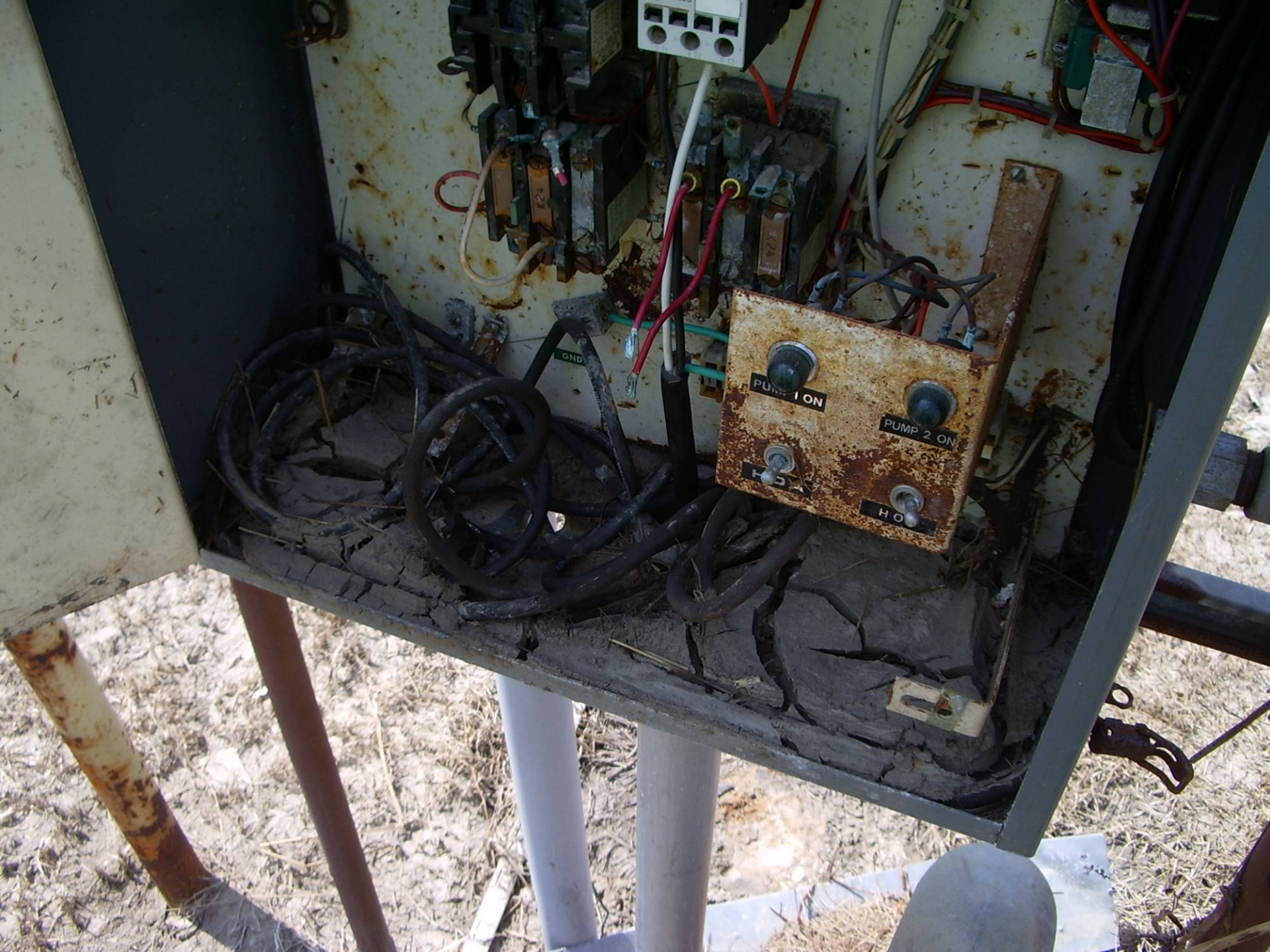
Hurricane Isaac – Another Municipality

- ◆ **Limited plant generator and primary pump station capabilities**
- ◆ **Extensive power loss for over 3 days**
- ◆ **Difficulties with overflows and sewer backups**
- ◆ **Approximately \$6 million in emergency expenses for generators and pumps**
- ◆ **Potential Impact to Department Image**

Plant/Pump Recommendations:

Pumping/Lift Station Impacts –

- ◆ **All electrical service lost**
- ◆ **Portable emergency generators not available due to high demand**
- ◆ **Limited provisions for portable pumping**
- ◆ **Control panels and MCCs damaged**
- ◆ **Motors and bearings impacted (including submersible pumps)**
- ◆ **Emergency generators flooded**
- ◆ **100 year flood levels exceeded**



Terminal block with four screw terminals and a ground symbol.

Fuse block with several fuses and associated wiring.

Control box with four buttons: "PUMP 1 ON", "PUMP 2 ON", "HOLD", and "HO".

Large, tangled mass of black cables on the left side of the panel.

GND

PUMP 1 ON

PUMP 2 ON

HOLD

HO



Lift Station Improvements

- ◆ **Purchase and secure storage of key emergency equipment (generators, portable pumps, etc)**
- ◆ **Installation of emergency pump outs**
- ◆ **On-site emergency generators**
- ◆ **Raise control panels if practical**
- ◆ **Extend gravity sewers and eliminate pump stations**
- ◆ **Conversion to dry pit or wet pit submersible pumps**
- ◆ **Seal wet wells**
- ◆ **Consider design to 500 year flood levels**
- ◆ **Focus on primary lift stations**



09/26/2005

Treatment/Transmission System Impacts –

Treatment Plants

- ◆ **Complete loss of effluent pumping**
- ◆ **Complete loss of emergency power generation**
- ◆ **All power feeds lost**
- ◆ **Control panels and MCCs damaged**
- ◆ **Essential process basins filled with mud and debris**
- ◆ **Impacts to Solids Handling Processes**
- ◆ **Flooding beyond 100 year levels**
- ◆ **Biological processes eliminated**
- ◆ **Disinfection processes impacted**





DIESEL FUEL

Treatment Plant Improvements

- ◆ **Provide adequate emergency power generation**
- ◆ **Contingency disposal plans for liquid/solid biosolids disposal**
- ◆ **Raise Electrical Components**
- ◆ **Consider Dry and Wet Pit Submersible Pumps**
- ◆ **Consider coarse bubble diffusion for aeration**
- ◆ **Consider bypass alternatives**

Treatment Plant Improvements

- ◆ **Protect chemical storage facilities**
 - ◆ **Restrain storage tanks**
 - ◆ **Store redundant equipment**
 - ◆ **Consider liquid chlorination systems**



The Plant Replacement Question

- ◆ **Reality of Justifying Funding**

- ✦ **>30% of Plant Structural Components**

- ✦ **Many Elevated Process, Headworks, Solids Handling, etc., Often Not Impacted**

- ✦ **Many Components of Plants often undamaged by floods, Clarifier Mechanisms, Diffusers, Piping, etc.**

- ▬ **Damage Less Than 50%**

The Plant Replacement Question

Case Histories

- ◆ **Munster WWTP Consolidation – 65% paid by FEMA funded damages from 4 WWTPs**
- ◆ **Galveston 5% from FEMA remainder from CDBG Funds**
- ◆ **Mississippi Gulf Coast – Kiln/Picayune Expansions 100% CDBG Funds**
- ◆ **Diamondhead, Mississippi – 100% FEMA Funded**

Reinforcement of Good Practices

- ◆ Drawing Conversion
- ◆ Asset Management
- ◆ Conversion from Gaseous Chlorine
- ◆ Implementation of CMOM Activities



Reinforcement of Good Practices

- ◆ **Drawing Conversion**
 - ◆ **Sole Hard Copies Damaged in Multiple Events**
 - ◆ **Stored at Site of Vulnerable Facility**
 - ◆ **Delayed emergency and permanent recovery efforts**
- ◆ **Response**
 - ◆ **Convert all drawings to electronic format (pdf or Autocad)**
 - ◆ **Store electronic files at off-site location**

Reinforcement of Good Practices

- ◆ **Asset Management/CMOM Activities**
 - ◆ Provides ready documentation of existing equipment status
 - ◆ Quick identification of repair needs
 - ◆ Documents a fully functional collection system – regular cleaning/CCTV
- ◆ **Response**
 - ◆ Expedites funding eligibility and degree of funding
 - ◆ CCTV records facilitate permanent repairs
 - ◆ Non-flowing system eligible for FEMA funded cleaning

Reinforcement of Common Activities

- ◆ Conversion from Gaseous Chlorine



Procurement of Emergency Services – Pre-Disaster – Why

- ◆ **Assist with Availability of Equipment and Supplies**
- ◆ **Aid with Timeliness of Recovery**
- ◆ **Enable maximum FEMA reimbursement (if applicable)**

Procurement of Emergency Services – Pre-Disaster – Types

- ◆ **Debris Removal and Monitoring – Utility vs. County**
- ◆ **Emergency Management - staff augmentation**
- ◆ **Chemical Supply – include emergency supply with annual contracts (i.e. sodium hypochlorate)**
- ◆ **Annual Maintenance Contracts – add emergency provisions (i.e temporary pumps, prices for changes in quantities)**
- ◆ **Generator/Fuel Provisions – needs to be evaluated against immediate needs**
- ◆ **Contingency Plans for Solids Processing/ Disposal – Contracts – Co-operative Agreements**

Knowledge of Funding Constraints

FEMA

- ◆ Emergency items & permanent repairs of actual damages
- ◆ Meant primarily for replacement of damaged items
- ◆ Opportunity for Improved/Alternate Projects

406 Hazard Mitigation

- ◆ Mitigation of damaged items only
- ◆ Included with other FEMA funds

Knowledge of Funding Constraints

404 HMPG

- ◆ Funds not tied directly to damaged elements
- ◆ Separate timing and program constraints

CDBG Funds

- ◆ Typically follow major disasters
- ◆ Not guaranteed
- ◆ Often a lag awaiting program requirements
- ◆ Often primarily dedicated to housing

Questions

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